MINUTES
PUBLIC SAFETY COMMISSION
September 20, 2005
Austin, Texas

The Public Safety Commission met in Austin, Texas on September 20, 2005. Attending the meeting were Chairman Colleen McHugh and Commissioners Carlos Cascos and Ernest Angelo, Jr.

DPS Staff members present:

Tommy Davis, Director

David McEathron, Assistant Director

Oscar Ybarra & Tom Haas, Accounting & Budget Control

Randy Elliston, Lamar Beckworth, Danny Knauth & Eugene Summerford, Highway Patrol Division

Gary Stone, Criminal Law Enforcement

Burt Christian, Administration

David Gavin, Crime Records

Judy Brown & Greg Gloria, Driver License

Ray Coffman, Jim Miller, Tony Leal & Dino Henderson, Texas Rangers

Farrell Walker & Robert Hawkins, Office of Audit & Inspection

Mary Ann Courter, General Counsel

Ed Kelly & Bryan Lane, Information Management Service

Lisa Block, Public Information Office

David Outon, Internal Affairs

Janie Smith, Legislative Liaison Office

Dorothy Wright, Secretary

Guests present:

Michael McElhaney, Governor's Office

Brenda Ackarman-Sioson, MCI

Anne O'Ryan, AAA

The meeting was called to order by Chairman McHugh. Proper notice had been posted.

- I. **Minutes.** Upon motion by Commissioner Angelo and seconded by Commissioner Cascos, the minutes of the August 16, 2005 meeting were approved.
- II. Public comment. There was no public comment.
- III. Discharge appeal hearing of DPS employee Luis Rodriguez. Luis Rodriguez appeared before the Commission to appeal his discharge. He was represented by Louis Leichter. DPS was represented by Phil Adkins. Court reporter was Leslie Kesterson of Esquire Deposition Services. Opening statements were made by both attorneys. All witnesses were sworn. Witnesses appearing for DPS were Mike Lesko, Patricia Molloy, Judith Miller and David Gavin, Crime Records Service. DPS Exhibits #1, 2 & 3 were submitted and accepted by the Commission. Witnesses appearing for appellant were

Luis Rodriguez and J. C. Villanueva and Greg Easley of the Crime Records Service. Closing statements were made by both attorneys.

- IV. Personnel matters, pending and contemplated litigation, ongoing criminal investigations, status of purchase of real property. The Commission went into Executive Session pursuant to Tex. Gov. Code Secs. 551.071, 551.074, 551.072 & 411.0041 to discuss personnel matters, including the Director's action of discharging Luis Rodriguez; Special Ranger and Special Texas Ranger commissions; pending and contemplated litigation; status of purchase of real property; and ongoing criminal investigations. Upon reconvening Regular Session, Commissioner McHugh announced that the Commission had discussed personnel matters, pending litigation and ongoing criminal investigations. A Special Ranger commission had been considered for DPS retiree Dean Rimbach and a Special Texas Ranger commission had been considered for Max M. Hartman of the Texas & Southwestern Cattle Raisers Association. Upon motion by Commissioner Angelo and seconded by Commissioner Cascos, Special Ranger and Special Texas Ranger commissions respectively were approved for the above named A motion was made by Commissioner Angelo and seconded by individuals. Commissioner McHugh affirming the Director's discharge of DPS employee Luis Rodriguez. Motion passed by majority vote with Commissioner Cascos abstaining. (see attached Order).
 - V. Miscellaneous. Colonel Davis advised the Commission that the State Auditor's Office had sent notice they would be conducting an audit of our Academy Training Program and that we had this date received approval from the Governor's Office to enter into a consultant contract to evaluate our Recruit School active countermeasures training program. Jack Colley, Emergency Management Service, briefed the Commission on activities of EMS and DPS and coordination with other state and local agencies in conjunction with Hurricanes Katrina and Rita.
 - VI. Budget matters. Oscar Ybarra gave the budget report. There was some discussion on rising gasoline prices and building projects utilizing Texas Public Finance funding.
 - A. Approval of seized fund purchases. Colonel Davis briefed the Commission on some proposed purchases utilizing seized funds. There was some discussion on these proposed purchases. Upon motion by Commissioner Angelo and seconded by Commissioner Cascos, the attached seized fund purchases were unanimously approved.
- VII. Audit & Inspection report. Farrell Walker gave the audit & inspection report. There was some discussion on the network monitoring audit report, network controls within the Department and the disaster recovery plan.
- VIII. Division reports. Burt Christian gave the Administration Division report. There was some discussion on the training academy review, polygraph testing for recruit applicants and ongoing building projects. The Texas Highway Patrol Division report was given by Randy Elliston. There was some discussion on ongoing and available resources for Hurricanes Katrina and Rita. Judy Brown gave the Driver License Division report, including an update on the DL reengineering project, a federal grant for automated

conviction reporting, Patriot Act compliance, the recent CDL mismailing incident, and the temporary identification card issued for Hurricane Katrina evacuees. Judy Brown gave an update on the Driver Responsibility Program. The Criminal Law Enforcement Division report was given by Gary Stone. There was some discussion on criminal intelligence sharing and DNA analysis. Ray Coffman gave the Ranger Division report. The Information Management Service report was given by Ed Kelly. Colonel Davis gave a homeland security update.

- IX. Discussion and ratification of suspension of Department rules, regulations and policies in response to the Governor's Emergency Proclamation of September 1, 2005, declaring a state of disaster. Mary Ann Courter briefed the Commission on this item advising that DPS had suspended some rules and procedures in conjunction with the Hurricane Katrina evacuation. A motion was made by Commissioner Cascos, seconded by Commissioner Angelo and unanimously passed to ratify the suspension of statutes, rules and regulations that were implemented by the department in response to the Governor's September 1, 2005 Proclamation of emergency disaster and emergency conditions, which suspension of these statutes, rules and regulations to expire when the Governor's declaration of state of disaster expires.
- X. Billboard Advertising. Colonel Davis and Chief Elliston updated the Commission on the proposal by Anheuser-Busch to use DPS insignia or the likeness of a DPS officer on billboards to promote public safety. A motion was made by Commissioner Angelo, seconded by Commissioner Cascos and unanimously passed approving the Anheuser-Busch proprosal.
- XI. For publication for public comment.
 - A. Proposed amendments to Rules 23.1, 23.3, 23.8, 23.12-23.15, 23.21, 23.28, 23.51-23.53, 23.61, 23.73, 23.75, 23.76, 23.79 & 23.94 37 TAC Secs. 23.1, 23.3, 23.8, 23.12-23.15, 23.21, 23.28, 23.51-23.53, 23.61, 23.73, 23.75, 23.76, 23.79 & 23.94, relating to implementation of the automation of the motor vehicle inspection program requiring inspection stations to use TexasOnline to purchase inspection certificates and send records, reports and other required information to the Department
 - B. Proposed repeal of Rule 23.17, 37 TAC Sec. 23.17, relating to Vehicle Inspection Station Licensing and the lease or sale of Inspection Station during suspension
 - C. Proposed repeal of Rule 23.25, 37 TAC Sec. 23.25, relating to Vehicle Inspection Station Licensing and safeguarding certificates
 - D. Proposed new Rules 23.18, 23.19, 23.25 & 23.81, 37 TAC Secs. 23.18, 23.19, 23.25 & 23.81, relating to implementation of the automation of the motor vehicle inspection program requiring inspection stations to use TexasOnline to purchase inspection certificates and second records, reports and other required information to the Department

Danny Knauth briefed the Commission on the above proposed amendments, repeals and new rules. Upon motion by Commissioner Cascos and seconded by Commissioner Angelo, the attached amendments, repeals and new rules were unanimously approved for publication for public comment.

XII. For adoption.

- A. Proposed amendment to Rule 35.39, 37 TAC Sec. 35.39, relating to Private Security and Uniform Requirements, as published in 30 TexReg 3979, July 8, 2005. Burt Christian briefed the Commission on the proposed amendment. Upon motion by Commissioner Cascos and seconded by Commissioner Angelo, the attached amendment was unanimously approved for final adoption.
- B. Proposed new Rule 35.233, 37 TAC Sec. 35.233, relating to Private Security and Subscription Fee for Employee Information Updates, as published in 30 TexReg 4320, July 29, 2005. Burt Christian briefed the Commission on the proposed new rule. Upon motion by Commissioner Angelo and seconded by Commissioner Cascos, the attached rule was unanimously approved for final adoption.

A motion was made by Commissioner Cascos and seconded by Commissioner Angelo adjourning the meeting.

Read and approved this 3 rd day	y of <u>Novemder</u> , 2005.
	Cinest Carget .
	Chairman L. Casan
	Member
	Member

08/23/05

Date:

FORFEITED FUNDS EXPENDITURE REVIEW COMMITTEE COMMITTEE ACTION REPORT

Division/Service/Section making request:

Texas Highway Patrol / Dive Team

	Description Title: Dive Team Replacement Equ	uipment	
	Description of Item(s) requested (attach request me	emo):	
	20' Zodiac boat 15' Zodiac boat Surface-supplied air control system Bauer air compressor Diver buoyancy and breathing control system Aqua Pro Plus dry suits Pro HD Haz-mat dry suits Underwater metal dectectors	1 x \$30,000 = 2 x \$15,000 = 1 x \$6,000 = 1 x \$27,500 = 14 x \$1,361 = 20 x \$900 = 2 x \$2,000 = 6 x \$600 =	\$30,000.00 30,000.00 6,000.00 27,500.00 19,054.00 18,000.00 4,000.00 3,600.00
	Describe Overall Impact of Request:		
	Replace aging equipment used by the Dive Team.		2
	Equipment Location (circle one): Field	<u>Headquarters</u>	Both
	Estimated Cost of this Request:		\$138,154.00
	RECOMMENDATION OF COMMITTEE:		
	Approved	Dudge	Fund
	Not Approved	Control Numb	t No er
	Reason if NOT Approved:	0 7	305
	Committee Chairman	0.1	3.05 Date
_	Thomas S. Nave	9-2	00
	Director		Date
	Ceecen chefren	9.20	2005
	for the Public Safety Commission		Date
	v		

Date:

08/23/05

Division/Service/Section making request:				
Administration / Staff Support Service / Building Program				
Description Title:	Agency Teleph	none Replacer	nent	
Description of Item(s	s) requested (atta	ch request m	emo):	
Replace manufacturer discontinued Panasonic telephone systems with new technology that is supported by vendors and manufacturers.				
Describe Overall Imp	act of Request:			
The new telephone systems include direct inward dial and voice mail capabilities that will enable the agency to better serve the public 24/7. The proposed systems will meet the current and future needs of the office, i.e. voice over Internet protocol capability.				
Equipment Location	(circle one):	Field	Headquarters	<u>Both</u>
Estimated Cost of th	is Request:			\$668,100.00
RECOMMENDATION			5 V	28 1
Approve	ed		- Fu	und
Not App			Budget Control Numbe	No r
Reason if NOT Appro	oved:			*
Committee on	airman		8.7	3.05 Date
Inour D. Director	Van)		9-20	_
Cocleen for the Public S	Safety Commission	<u>V</u>		1. 2005 Date

Date:

08/23/05

Division/Service/Section making request:				
Driver License Division / Field Service				
Description Title:	Digital Video su	rveillance sy	stems	
Description of Item(s) requested (attach request memo):				
Digital video surveilland	e systems for field	offices		
Describe Overall Impact of Request:				
The Driver License office is one of the state's first line of defense against terrorism and identity theft. The use of video surveillance equipment has proven to be effective in identifying fraud as it is happening and has been instrumental in identifying those perpetrating fraud.				
Equipment Location (circle one):	Field	Headquarters	Both
Estimated Cost of this	Request:			\$415,120.00
	1		F Budget	und No
Not Appr	oved		Control Number	er
Reason if NOT Approv	/ed:		5	
tendery	irman)	····		3. ov Date
	Driver License Division Description Title: Description of Item(s) Digital video surveilland Describe Overall Impa The Driver License officidentity theft. The use of identifying fraud as it is perpetrating fraud. Equipment Location (content of the identifying fraud) Estimated Cost of this RECOMMENDATION (content of the identifying fraud) Approved Not Approved	Driver License Division / Field Service Description Title: Digital Video surveillance of Item(s) requested (attack Digital video surveillance systems for field Describe Overall Impact of Request: The Driver License office is one of the state identity theft. The use of video surveillance identifying fraud as it is happening and happerpetrating fraud. Equipment Location (circle one): Estimated Cost of this Request: RECOMMENDATION OF COMMITTEE: Approved Not Approved Reason if NOT Approved:	Description Title: Digital Video surveillance sy Description of Item(s) requested (attach request m Digital video surveillance systems for field offices Describe Overall Impact of Request: The Driver License office is one of the state's first line identity theft. The use of video surveillance equipment identifying fraud as it is happening and has been instruperpetrating fraud. Equipment Location (circle one): Field Estimated Cost of this Request: RECOMMENDATION OF COMMITTEE: Approved Not Approved: Reason if NOT Approved:	Driver License Division / Field Service Description Title: Digital Video surveillance systems Description of Item(s) requested (attach request memo): Digital video surveillance systems for field offices Describe Overall Impact of Request: The Driver License office is one of the state's first line of defense against to identity theft. The use of video surveillance equipment has proven to be efficientifying fraud as it is happening and has been instrumental in identifying perpetrating fraud. Equipment Location (circle one): Field Headquarters Estimated Cost of this Request: RECOMMENDATION OF COMMITTEE: Approved Not Approved Control Number Reason if NOT Approved:

		Date:	08/23/05		
Division/Service/Section making reques	Division/Service/Section making request:				
Driver License Division / Fraud Investigation	on Unit				
Description Title: DL Investigation	and Trainin	g Equipment			
Description of Item(s) requested (attach	request m	emo):			
Fraudulent Document Recognition tools an	nd covert su	rveillance equipment			
Describe Overall Impact of Request:					
Field offices need tools available in every office to detect fraudulent documents presented for original Texas driver licenses and identification cards. Employees continuously receive training, but will be unable to inspect documents without proper tools. Covert equipment will be used by DL Fraud Troopers to investigate internal fraud.					
Equipment Location (circle one):	Field	Headquarters	Both		
Estimated Cost of this Request:			\$109,606.00		
RECOMMENDATION OF COMMITTEE:					
Approved	*	Fu	und		
Not Approved		Control Numbe	No		
Reason if NOT Approved:					
Cent Wyord		8.23			
Committee Chairman Noncer D Acer Director	_	9-2	0 • 0 5 Date		
for the Public Safety Commission	_	9.20:			
33. 3 33 33 33		•	9		

		Date:	08/23/05
Division/Service/Section making requ	uest:		
Criminal Law Enforcement			
Description Title: M4 Rifle Case	•		
Description of Item(s) requested (atta	nch request m	emo):	
Rifle case for purchase of M4 Carbine d	listributed thro	ughout the agency.	
Describe Overall Impact of Request:			
With the expected purchase of the M4 C accommodate the new weapon.	Carbine, the pr	esent Mini-14 rifle ca	se will not
Equipment Location (circle one):	Field	Headquarters	Both
Estimated Cost of this Request:			\$60,000.00
Approved Not Approved		Fu Budget Control Numbe	und No r
Reason if NOT Approved:			
Committee Chairman Commit		9-20 9-20 9.21.	Date
for the Public Safety Commission	n .		Date

		Date:	04/20/04
Division/Service/Section making reque	est:		
Administration, Criminal Law Enforcement Patrol, and Texas Ranger Divisions	nt, Driver Lice	ense, Texas Hiç	ghway
Description of Item(s) requested (attack	ch request n	nemo):	
M-4 Carbine rifles			
Describe Overall Impact of Request:			
Ruger Mini-14 needs to be replaced by a and resistant to rust and corrosion. The types of systems should gun attachments	M-4 Carbine	is compatible to	
Equipment Location (circle one):	Field ł	Headquarters	Both
Estimated Cost of this Request:			\$1,064,700 \$1,473,450 D
RECOMMENDATION OF COMMITTEE:			
X Approved		Fu	nd
Not Approved	(Control Number	lo 04-017
Reason if NOT Approved:			
Committee Chairman Meners Director		9-2	O - O 5 Date
for the Public Safety Commission		9.20.	<i>Yoo≲</i> Date

IN THE MATTER OF	§	BEFORE THE
	§	
THE APPEAL OF DISCHARGE OF	§	PUBLIC SAFETY COMMISSION
	§	
LUIS RODRIGUEZ	§	IN AUSTIN, TRAVIS COUNTY, TX

ORDER

BE IT REMEMBERED that the Public Safety Commission convened to hear the appeal of discharge of Luis Rodriguez, on the 20th day of September, 2005. Mr. Rodriguez received adequate notice of the hearing on this matter and did appear in person and through counsel. Pursuant to §411.007, Government Code, the Commission proceeded to hear evidence in the above-captioned matter.

After reviewing all of the evidence presented at the hearing, the Commission finds that there is just cause to discharge Luis Rodriguez and affirms the Director's decision in this matter.

On motion of Comm. Angelo, seconded by Comm. Mc Hugh, the discharge was affirmed.

ENTERED AND SIGNED on the _____ day of _____ sep_tember, 2005.

Colleen McHugh, Chairman Public Safety Commission

TEXAS DEPARTMENT OF PUBLIC SAFETY ORDER ADOPTING A RULE

On September 20, 2005, the Public Safety Commission (Commission) by majority vote approved rules concerning:

> **Private Security** Title 37 T.A.C. Part I, Chapter 35 Subchapter O Section Number 35.233

The Texas Department of Public Safety adopts new Section 35.233, concerning Subscription Fee for Employee Information Updates, without changes to the proposed text as published in the July 29, 2005, issue of the Texas Register (30 TexReg 4320).

Adoption of the new section is necessary in order for the department to provide a mechanism for the payment of a subscription fee for online employee information updates. This fee is in addition to the fee charged for the employee information updates. The Texas Online Authority has determined that the \$2.00 fee is reasonable.

No comments were received regarding adoption of the new section.

The new section is adopted pursuant to Texas Government Code, Section 411.004(3), which authorizes the Public Safety Commission to adopt rules considered necessary for carrying out the department's work; Texas Occupations Code, Chapter 1702, and Government Code, Section 2054.252(g), which allows the increase of fees by the Texas Online Authority.

This agency hereby certifies that the adoption has been reviewed by legal counsel and found to be a valid exercise of the agency's legal authority.

The effective date of the rules is 20 days after the rules are filed with the Texas Register Division, Office of the Secretary of State.

This order constitutes the order of the Commission required by the Administrative Procedures Act, Government Code, Section 2001.033.

Colleen McHugh, Chairman

Public Safety Commission

TEXAS DEPARTMENT OF PUBLIC SAFETY ORDER ADOPTING A RULE

On September 20, 2005, the Public Safety Commission (Commission) by majority vote approved rules concerning:

> **Private Security** Title 37 T.A.C. Part I, Chapter 35 Subchapter C Section Number 35.39

The Texas Department of Public Safety adopts amendments to Section 35.39, concerning Private Security, without changes to the proposed text as published in the July 8, 2005, issue of the Texas Register (30 TexReg 3979).

Amendments to the section are necessary in order to delete subsections (e) and (f) and reformat current subsection (g) as new (e). The deletion of subsections (e) and (f) are necessary in order to eliminate a portion of the rule which has created confusion for the public and law enforcement.

No comments were received regarding adoption of the amendments.

The amendments are adopted pursuant to Texas Government Code, Section 411.004(3), which authorizes the Public Safety Commission to adopt rules considered necessary for carrying out the department's work, and Texas Occupations Code, Section 1702.061(b), which authorizes the department to adopt rules to administer this chapter.

This agency hereby certifies that the adoption has been reviewed by legal counsel and found to be a valid exercise of the agency's legal authority.

The effective date of the rules is 20 days after the rules are filed with the Texas Register Division, Office of the Secretary of State.

This order constitutes the order of the Commission required by the Administrative Procedures Act, Government Code, Section 2001.033.

Colleen McHugh, Chairman

Public Safety Commission